

## Message Text

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PAGE 01 STATE 200558  
ORIGIN AF-10

INFO OCT-01 ISO-00 ONY-00 SSO-00 /011 R

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FM SECSTATE WASHDC

TO AMEMBASSY KINSHASA IMMEDIATE  
AMEMBASSY YAOUNDE IMMEDIATE  
AMEMBASSY BANGUI IMMEDIATE  
AMEMBASSY BUJUMBURA IMMEDIATE  
AMEMBASSY KIGALI IMMEDIATE  
AMEMBASSY LIBERVILLE IMMEDIATE

C O N F I D E N T I A L STATE 200558

STADIS//////////

O. 11652: GDS

TAGS: US, PFOR

SUBJECT: AMBASSADORIAL STATEMENTS OF GOALS AND  
OBJECTIVES

1. AT THE PRESIDENT'S REQUEST, THE WHITE HOUSE HAS  
ASKED EACH BUREAU TO PREPARE A SPECIFIC AND CURRENT  
SET OF GOALS FOR AMBASSADORS IN ITS RESPECTIVE AREA OF  
RESPONSIBILITY.

2. AF/C, AS INSTRUCTED, HAS BEGUN DRAFTING GOALS WHICH  
IT WILL SEND TO EACH MISSION FOR COMMENT ON OR ABOUT  
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AUGUST 27 FOLLOWING AF FRONT OFFICE CLEARANCE.

3. AS ALL AF SUBMISSIONS MUST REACH S/P NO LATER THAN  
COB WEDNESDAY, AUGUST 31, SUGGEST YOU BEGIN DEVELOPING  
YOUR IDEAS WITHOUT DELAY AND IF POSSIBLE LET US HAVE  
THESE, HOWEVER TENTATIVE AND PRELIMINARY, IN TIME TO  
INCLUDE IN AF/C'S INITIAL DRAFT TO AF, I.E, BY COB

AUGUST 25.

4. WE REALIZE THAT THE DEADLINES ARE SHORT AND THAT THE ABSENCE OF AMBASSADORS AT SEVERAL POSTS POSES UNIQUE PROBLEMS. WITH UPDATING, THE PARMS ARE AN OBVIOUS STARTING POINT, BEARING IN MIND THAT THESE ARE

FOR THE PRESIDENT AND THAT THE EMPHASIS SHOULD BE ON SPECIFICITY.

5. IN THIS REGARD POSTS MAY FIND USEFUL THE FOLLOWING DRAFT PREPARED ON SPAIN AS AN EXAMPLE OF WHAT THE WHITE HOUSE HAS IN MIND:

QUOTE: GOALS AND TASKS FOR AMBASSADOR: SPAIN

I. SUPPORT FOR PROCESS OF DEMOCRATIZATION

-- EXPRESS SUPPORT FREQUENTLY, AT HIGH LEVELS.

-- DEVELOP CONTACTS AND WORKING RELATIONSHIPS WITH THE ENTIRE SPECTRUM OF LEGITIMATE POLITICAL PARTIES. CONCENTRATE ON PRINCIPAL OPPOSITION PARTY (PSOE) WHERE EXISTING LINKS ARE WEAK. DEAL WITH COMMUNIST PARTY (PCE) IN STRAIGHT-FORWARD WAY, BUT LEVELS BELOW THE AMBASSADOR.

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-- ENCOURAGE HIGH-LEVEL AMERICAN OFFICIALS TO VISIT SPAIN ON EUROPEAN TRIPS.

-- TARGET EXCHANGE PROGRAMS ON YOUNG LABOR LEADERS AND OPPOSITION POLITICIANS; LOOK CAREFULLY AT EDUCATIONAL AND CULTURAL EXCHANGES UNDER THE NEW TREATY COMMITMENTS (\$2.5 MILLION PER YEAR).

-- FACILITATE AFL-CIO PROGRAMS WITH DEMOCRATIC LABOR UNIONS.

-- ENCOURAGE PRIVATE EXCHANGE AND CULTURAL ACTIVITIES; SEEK TO PROMOTE MAJOR CULTURAL EXCHANGES (FOR INSTANCE, A PRADO/METROPOLITAN MUSEUM EXCHANGE).

II. SUPPORT FOR INTEGRATION IN WESTERN COMMUNITY

-- MAKE CLEAR THAT U.S. SUPPORTS SPANISH ACCESSION TO THE EC, BUT MAKE EQUALLY CLEAR THAT THE DECISION IS ONE FOR EUROPEANS, NOT US.

-- ENCOURAGE ACTIVE SPANISH PARTICIPATION WITH OTHER WESTERN OR EUROPEAN INSTITUTIONS -- FOR INSTANCE, OECD-- AND WITH WESTERN EUROPEAN LABOR GROUPS AND OTHER NATIONAL INSTITUTIONS.

### III. STRENGTHENING OF MILITARY RELATIONSHIPS

-- MAKE CLEAR THAT THE UNITED STATES FAVORS SPANISH ENTRY TO NATO, BUT ONLY WHEN SPAIN DESIRES. WORK TO POSITION NATO SO THAT IT WILL INVITE SPAIN TO JOIN, PERHAPS INFORMALLY, SO THAT SPAIN DOES NOT HAVE TO ASK.

-- INDICATE PRIVATELY THAT THE STATUS OF AMERICAN BASES IN SPAIN NEED NOT BE AN IMPEDIMENT TO SPANISH

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ENTRY.

-- WORK WITH BRITISH TO BEGIN DEVISING SCENARIO FOR HANDLING GIBRALTAR ISSUE WHEN THE QUESTION OF ENTRY BECOMES SALIENT.

-- EMPHASIZE IMPORTANCE OF U.S.-SPANISH COUNCIL (SECRETARY OF STATE AND CHAIRMAN, JCS, ARE OUR PARTICIPANTS IN TWICE-YEARLY MEETINGS), NOT ONLY AS A SYMBOL OF OUR INTEREST IN SPAIN BUT ALSO OF THE IMPORTANCE OF MILITARY COOPERATION -- THUS HELPING TO PRESERVE AMERICAN ACCESS TO BASES IN SPAIN.

-- WORK TO IMPROVE MILITARY-TO-MILITARY EXCHANGE PROGRAMS, PARTICULARLY BY INCREASING THE NUMBER OF SENIOR OFFICER EXCHANGES

-- INCREASE SPANISH CONTACTS WITH NATO THROUGH INFORMATION EXCHANGES JOINT US-SPANISH MILITARY PLANNING, JOINT PRODUCTION, STANDARDIZATION, AND JOINT TRAINING AND EXERCISES.

-- INCREASE JOINT USE OF AMERICAN BASES IN SPAIN.

-- EXAMINE WAYS OF REDUCING UNNECESSARY U.S. MILITARY ACTIVITIES AND PRESENCE IN SPAIN.

-- EXPLORE POSSIBILITIES FOR AGREEMENT ON CONTINGENCY U.S. USE OF AMERICAN BASES IN SPAIN FOR MULTILATERAL U.S. PURPOSES.

### IV. ENCOURAGEMENT OF SPANISH ECONOMIC STABILIZATION AND OF CLOSE SPANISH-AMERICAN ECONOMIC TIES

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-- EXPRESS OUR SUPPORT FOR ECONOMIC STABILIZATION PROGRAM.

-- FACILITATE, AS APPROPRIATE, SPANISH CONTACTS WITH THE IMF, THE OECD AND WESTERN EUROPEAN GOVERNMENTS.

IN PARTICULAR, EXPLORE COOPERATIVE EFFORTS WITH THE FRG.

-- UNDERTAKE AN ASSESSMENT OF THE IMPEDIMENTS TO U.S.-SPANISH TRADE AND INVESTMENT RELATIONS IMPOSED BY NEEDLESS REGULATIONS ON INADEQUATE UNDERSTANDING OF ADMINISTRATIVE ARRANGEMENTS ON BOTH SIDES.

-- PROMOTE AND FACILITATE DIRECT CONTACTS BETWEEN U.S. AND SPANISH CABINET OFFICERS RESPONSIBLE FOR FINANCE AND COMMERCE.

V. IMPROVEMENT IN BILATERAL COOPERATION ON GLOBAL ISSUES

-- ENCOURAGE, IN A LOW-KEY WAY, SPANISH ACCESSION TO THE NON-PROLIFERATION TREATY (NPT). UNQUOTE

6. WE WOULD OF COURSE EXPECT STATEMENTS FROM AF/C POSTS WITH THE POSSIBLE EXCEPTION OF KINSHASA TO BE SUBSTANTIAL-LY SHORTER THAN THE FOREGOING FROM A LARGE EMBASSY. CHRISTOPHER

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